# The EU-US Agricultural Framework Agreement

Doha Development Agenda of The World Trade Organization

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Based on the Joint EC-US Paper on Agriculture

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#### **Background**

- Attempt to Launch New WTO Round in Seattle Failed (1999)
- Agriculture Negotiations in WTO Began March 2000 under Committee on Agriculture per URA
- Doha Round of WTO Launched November 2001
- Missed Deadline for Agreeing on Procedures for Process of Trade Liberalization (March 31, 2003)
- EU-US Agree on Framework (August 13, 2003)
- Cancun Ministerial: September 10-14, 2003
- Desired Completion Date: December 2004

# **Components**

- Domestic Support
- Market Access
- Export Competition
- Unresolved 'Issues of Interest'

# **Domestic Support**

- Reaffirms Significantly Larger Cuts in Trade Distorting Payments than the URAA (20%)
  - Amber Box Policies
    - US: LDPs, LMGs, Price Supports
    - EU: Price Supports, Reference Prices
- Cap Less Trade Distorting Support (New)
  - Blue Box Policies-present classification
    - US: Currently None, but Allows CCP
    - EU: Compensatory Payments, Set Asides
  - Cannot Exceed 5% of Value of Total Agricultural Production, End of Implementation

# Market Access 'Blended Approach'

- Share of Tariffs Immediately Duty-Free
- Share of Tariffs Reduced by Specified Average Amount (%) & Minimum (%)
  - Currently 36%/15%
- Share of Tariffs Reduced by Swiss Formula
  - Higher Tariffs Cut More than Lower Tariffs
- Special Ag. Safeguard Being Negotiated
- Developed Countries Provide Specified Minimum Duty-Free Access to Developing Countries
- Combination Tariff Cuts & TRQ Expansion
- Reduce de minimis by Negotiated Percent

### **Export Competition**

- Reduce, Phase-Out Export Subsidies
- Some Export Subsidies Eliminated Over Specified Time Period
- Remaining Product's Subsidies Reduced in Quantity & Budgetary Outlay
- Discipline Trade Distorting Components of Export Credits as Above
  - Terms Reflect Commercial Practices
- Prevent Commercial Displacement via Food Aid
- Discipline State Traders: Selling, Finance & Pricing

# Special & Differential Treatment

- Applies to Developing Countries
- Allows Longer Time Period to Implement Provisions
- Less Reduction in:
  - Domestic Support, Tariffs, Export Subsidies
- Net Food Exporters NOT Likely to Receive Full Benefit of SDT (Argentina, Brazil, Some Others)

#### 'Issues of Interest' (No Agreement)

- Peace Clause (Art. 13 URA): Prevents
  Challenges to Farm Subsidies thru 12/31/03
- Non-trade Concerns: Precautionary Principle & Multifunctionality
- Implementation Period: How Long?
- Geographical Indications: EU Wines
- Continuation of Negotiations in Future:
  Future Directions & Time Frame

- Framework Necessary, Not Sufficient
  - Details to be Developed, Issues to Resolve
- US Will Have a Place to Classify Counter-Cyclical Program Payments
- Reducing de minimis Will Discipline EU Policy – May Lead to Payment Reductions for Some Programs

- US & Other Developed Country Trade Distorting Domestic Support Will be Lower than Current Levels (\$9-\$10 Billion/Year for US)
- Increases US Access to Other Markets
  - -Expands Demand, Raises Prices
- Export Subsidies Reduced & Eliminated
  - -Lowers Supplies, Raises Prices

- Non-trade Issues Important
  - -Precautionary Principle-Trade Restriction w/o Scientific Basis
- Protection for Geographical Indications
  - **–EU Wines & Cheeses**
- SDT Provisions Will Be Crucial
  - Developing Country Participation
    & Buy-In Needed for Successful
    Round

- Agricultural Safeguards To Be Developed
  - -Temporary Tariffs If Imports Surge & Force Down Prices
- More Access for Developing Countries Likely Creates More Import Competition
- Some Fine Tuning of Farm Programs May Be Necessary to Comply with Final Agreement