Peanut Provisions in the Farm Bill

Nathan Smith, PhD Extension Economist Agricultural and Applied Economics University of Georgia



Commodity Programs and Peanuts

- The Peanut Program had it's own subtitle before 2002. A supply control program commonly referred to the Peanut Quota Program was in place going as far back as the 1942.
- Peanuts became a covered commodity in the 2002 Farm Bill when the quota program was repealed.
- Peanut is included in the commodities programs of the 2014 Farm Bill.



Marketing Assistance Loan

- The Loan Program provisions remains the same:
- 9 month loan period,
- Loan Deficiency Payment (LDP) or Marketing Loan Gain (MLG) if repayment rate below the loan rate,
- No Sequestration applied to MAL.
- Peanut Storage, Handling and Associated Cost
 - No change from 2008 Farm Bill

National Loan Rate	2008	2014
Peanut	\$355/ton	\$355/ton



Payment Limits

- Payment limit per person or legal entity \$125,000 for PLC, ARC, and *MLG/LDP*
- Loan forfeitures do not apply to MLG
- Spousal rule applies doubling to \$250,000
- Equal and separate limit for peanuts



Crop Insurance

- Peanut Revenue Insurance:
 - Mandates availability for 2015 crop
 - Recently approved by FCIC of RMA
- Supplemental Coverage Option (SCO):
 - To be available for commodities enrolled in PLC
 - 65% subsidy
 - Will not be available in 2015 for Peanuts



What Are the Main Decisions for Peanuts?

- 1. Covered Commodity Bases: Retain or Reallocate
- 2. Payment Yield (for PLC): Retain or Update
- 3. PLC vs ARC-C vs ARC-I (Known as Producer Election)
- 4. SCO crop insurance (if PLC is chosen)



Base Reallocation Example



2009-2012 Acres Planted to Covered Commodities

Peanuts

Soybeans

Corn

200 acres total
 100 acres cotton/generic base
 80 acres other bases

130 Acres Planted (> available bases)



Wheat

Generic Base

- Cotton Base becomes Generic Base.
- Generic Base does not change during the life of the Farm Bill.
- Can be used on a year-to-year basis to temporary allocate to a covered commodity (excluding cotton) planted.
- A covered commodity must be planted to be eligible for any generic base allocation.
- Many peanut farms have generic base.



Generic Base Example

Use Previous Reallocated Base Farm Example



In 2014, assume the producer plants:

65 peanut acres 130 acres covered commodities > 100 Generic base acres

65 corn acres 70 cotton acres 200 acres total

65/130 x 100 = 50 acres assigned to peanuts 65/130 x 100 = 50 acres assigned to corn

(40 base + 50 generic) = 90 total peanut base acres (40 base + 50 generic) = 90 total corn base acres

> Can have more total base than planted in a year because Crop Base (non-generic) does not have to be planted.

Opportunity to Update Yields

- PLC Payment Yield (assumed to be the CCP Yield)
- Landowner has 1-time option to update yields on a crop-bycrop, farm by farm basis.
- May retain current yield or update.
- 90% of the 2008-2012 average yield per planted acre.

Peanut Example			
	Production	Acres Planted	Yield Per Acre
2008	760,000	200	3,800
2009	410,000	100	4,100
2010	500,000	125	4,000
2011	352,500	75	4,700
2012	1,120,000	224	5,000
5-Yr Average Yield		4,320	
90% of Average Yield		3,888	



Opportunity to Update Yields

- What if did not plant covered commodity every year?
- Exclude any crop year acreage planted was zero.

Peanut Example			
	Production	Acres Planted	Yield Per Acre
2008	760,000	200	3,800
2009	410,000	100	4,100
2010	500,000	125	4,000
2011	0	0	-
2012	1,120,000	224	5,000
Average Yiel	d		4,225
90% of Average Yield		3,803	

Peanut Example			
	Production	Acres Planted	Yield Per Acre
2008	0	0	_
2009	410,000	100	4,100
2010	0	0	-
2011	0	0	-
2012	1,120,000	224	5,000
Average Yie	ld		4,550
90% of Ave	rage Yield		4,095

PLC vs ARC-C vs ARC-I



Price Loss Coverage (PLC) Reference Price

	2008 Farm Bill		PLC
Crop	Target Price	Effective Price	Reference Price
Corn	2.63/bu	2.35/bu	3.70/bu
Grain Sorghum	2.63/bu	2.28/bu	3.95/bu
Peanuts	495/ton	459/ton	535/ton
Oats	1.79/bu	1.766/bu	2.40/bu
Rice	10.50/cwt	8.15/cwt	14.00/cwt
Soybeans	6.00/bu	5.56/bu	8.40/bu
Wheat	4.17/bu	3.65/bu	5.50/bu

PLC Payment made on 85% of Base Acres



Price Loss Coverage (PLC)

PLC Rate = Reference Price - higher of Average Market Price or Loan Rate

PLC Payment = PLC Rate x Payment Yield x Base Acres x 85%

<u>Peanut Example</u>: Average Market Price = \$500 Payment Yield = 3,800 (1.9 tons) Base Acres = 100 acres

Payment made after October 1 of the following year.

PLC Rate = \$535 - higher of \$500 or \$355 = \$35/ton

PLC Payment = \$35/ton x 1.9 tons x 100 ac x 85% = \$5,652.60 (\$56.53 per base acre)



NASS Marketing Year Average Price for Peanuts

Year	\$/Lb	\$/Ton
2013	0.249	498
2012	0.301	602
2011	0.318	636
2010	0.225	450
2009	0.217	434
2008	0.23	460



Price Considerations for PLC

- \$535 Reference Price applies to 85% of Base acres.
- Payment Yield less than Expected/Actual Yield.
- National Marketing Year Average Price higher than contract/cash price for runners.
- The more acres planted than base acreage, the lower the average price per ton.
- Payments not received until October 1 or later of the next year. (i.e. Oct 2015 for 2014 crop).



Overplant/Low Price PLC Example

- Georgia State Average Yield 2008-2012 = 3,365 lbs per acre (90%) <u>2012-2013 = 4,505 lbs per acre</u> Difference = 1,140 lbs per acre
- Overplant peanuts
 \$535 \$355 = \$180 per ton
 85% x \$180 = \$153 per ton
- \$153 x 1.6825 tons (3,365 lbs) = \$257.43 per base acre
 \$355 x 2.2525 tons (4,505 lbs) = \$799.64 per base acre
- Total per base acre = \$1057.07 or \$469.29 per ton



ARC-County, Peanut Example

3,872	
\$0.2675	\$535 per ton
\$1 <i>,</i> 036	
\$891	ARC Guarantee
\$104	Maximum ARC Payment
4505	
\$0.1775	\$355 per ton
\$800	
\$91	
	3,872 \$0.2675 \$1,036 \$891 \$104 \$104 4505 \$0.1775 \$800 \$800

Payment received on 85% of Base Acres, not before October 1 of the following year



ARC Individual Coverage

- Not going to be an option in most cases for peanut and rice farms due to diverse crop mixes and likelihood of PLC payments.
- Lower payment factor of 65%.



ARC Issues

- In calculating the Benchmark Revenue, if the market year average price is less than the Reference Price, the Reference Price will be used.
- If the county yield per planted acre is less than 70% of the T-yield, 70% of the T-yield will be used.
- As with PLC Payment Yield, farm yield for ARC Individual must be documented/proven.
- As with PLC Payment, ARC Payment will be received not before Oct 1 after the marketing year.



Peanut Implications

- Shifts in peanut acreage have occurred since 2002.
- Base acreage and planted acres don't line up in some states.
- Peanuts are grown in rotation with cotton.
- Generic base will allow flexibility to manage price/revenue risk base on plantings.
 - Regions with generic base will be able to temporarily assign peanut base.





Change in U.S. Planted Peanut Acreage 2010 vs. Avg. '98-'01



Greater than 20,000 decrease 19,999 to 15,000 decrease 14,999 to 10,000 decrease 9,999 to 5,000 decrease 4,999 to 1,500 decrease 1,499 to 1 decrease



1 to 1,500 increase

- 1,501 to 5,000 increase
- 5,001 to 10,000 increase
- 10,001 to 15,000 increase
- 15,001 to 20,000 increase
- Greater than 20,000 increase



Map Generated by the University of Georgia National Center for Peanut Competitiveness

Source:FSA/USDA

Peanut Implications

- Peanut market is oversupplied.
- Expect an increase in acres and production in 2015 because of relative cost and returns to other row crops, high yields, high crop insurance price election, potential base payments.
- Long run, the boom-bust cycle of planting may moderate due to sticking to rotations with the new safety net.



Conclusions

- Program decision for peanuts will be pretty straight forward, PLC with or without SCO. Other crops will be more complicated.
- PLC will provide protection against deeper losses.
- ARC protection will eventually decline with consecutive years of low prices
- Options updating base and yield will vary greatly on farm by farm, case by case basis because of dynamics of landowner and tenant relationships and changes.
- Growers will be looking for help in making decisions that have long term impact (life of farm bill).

Thank You



Program Participation - Georgia

- Georgia had 2,983,213 Base acres in 2009
- Heavy in Cotton and Peanut Base.
 - Cotton Base acres = 1,416,566
 - Corn Base acres = 451,580
 - Peanut Base acres = 479,411
 - Soybean Base acres = 97,507
 - Wheat Base acres = 437,878
- 40% to 50% irrigated in cotton and peanuts
- 65% to 70% irrigated in corn
- Zero ACRE contracts vs 32,512 DCP contracts.

